

# Harnessing the biology of regulatory T cells to treat disease

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## Abstract

Regulatory T ( $T_{\text{reg}}$ ) cells are a suppressive subset of  $CD4^+$  T cells that maintain immune homeostasis and restrain inflammation. Three decades after their discovery, the promise of strategies to harness  $T_{\text{reg}}$  cells for therapy has never been stronger. Multiple clinical trials seeking to enhance endogenous  $T_{\text{reg}}$  cells or deliver them as a cell-based therapy have been performed and hint at signs of success, as well as to important limitations and unanswered questions. Strategies to deplete  $T_{\text{reg}}$  cells in cancer are also in active clinical testing. Furthermore, multi-dimensional methods to interrogate the biology of  $T_{\text{reg}}$  cells are leading to a refined understanding of  $T_{\text{reg}}$  cell biology and new approaches to harness tissue-specific functions for therapy. A new generation of  $T_{\text{reg}}$  cell clinical trials is now being fuelled by advances in nanomedicine and synthetic biology, seeking more precise ways to tailor  $T_{\text{reg}}$  cell function. This Review will discuss recent advances in our understanding of human  $T_{\text{reg}}$  cell biology, with a focus on mechanisms of action and strategies to assess outcomes of  $T_{\text{reg}}$  cell-targeted therapies. It highlights results from recent clinical trials aiming to enhance or inhibit  $T_{\text{reg}}$  cell activity in a variety of diseases, including allergy, transplantation, autoimmunity and cancer, and discusses ongoing strategies to refine these approaches.

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## Introduction

Regulatory T ( $T_{\text{reg}}$ ) cells constitute ~2–5% of the adult peripheral blood  $CD4^+$  T cell repertoire<sup>1</sup>. Whereas the majority of immune system cells function to promote inflammation to fight pathogens and cancers,  $T_{\text{reg}}$  cells keep immunity in check to maintain homeostasis and prevent pathology. Dysregulation of  $T_{\text{reg}}$  cell function is linked with many diseases and the failure of these cells to control antigen-specific effector T cells can lead to autoimmune diseases, allergies and various other hyperinflammatory diseases. When a patient receives a transplant,  $T_{\text{reg}}$  cells prevent alloreactive effector T cells from attacking the foreign tissue. In contrast, tumours enhance the  $T_{\text{reg}}$  cell response so that anti-cancer immunity is suppressed. Therapies focused on  $T_{\text{reg}}$  cells thus aim to either enhance their function (in the case of autoimmunity, allergy, transplantation and other hyperinflammatory diseases) or hinder it (in patients with cancer). Establishing an appropriate balance between  $T_{\text{reg}}$  cells and effector T cells is thus critical to human health and underlies the broad clinical potential for  $T_{\text{reg}}$  cell-based therapies.

$T_{\text{reg}}$  cells are characterized by constitutively high expression of FOXP3 and CD25 (the IL-2 receptor  $\alpha$ -chain; IL-2R $\alpha$ ). As their lineage-defining transcription factor, FOXP3 is essential for  $T_{\text{reg}}$  cell development. The absence of functional FOXP3 from birth results in deficient  $T_{\text{reg}}$  cell function and a disease characterized by widespread autoimmunity and allergy, known as immune dysregulation, polyendocrinopathy, enteropathy and X-linked (IPEX) syndrome<sup>2,3</sup>. FOXP3 has both transcriptional activation and repression functions; for example, it can simultaneously promote *CD25* and suppress *IL2* transcription, resulting in the expression of CD25 (ref. 4) and reliance on environmental IL-2 (refs. 5–8), which are both characteristic of  $T_{\text{reg}}$  cells.

Like all other T cells,  $T_{\text{reg}}$  cells express a T cell receptor (TCR), which allows them to detect antigens presented by major histocompatibility complex II (MHC II) on antigen-presenting cells (APCs; commonly dendritic cells or macrophages). Upon recognition of their cognate antigen–MHC on an APC,  $T_{\text{reg}}$  cell immune modulation can be broadly categorized into three main phases (Fig. 1). First, interactions with APCs reduce their capacity to activate effector T cells. Second, activation-stimulated release of cytokines and metabolites by  $T_{\text{reg}}$  cells diminishes the pro-inflammatory activity of surrounding immune cells. Third, this re-shaped environment favours the expansion and de novo development of new  $T_{\text{reg}}$  cell populations, thereby promoting tolerance.  $T_{\text{reg}}$  cell-focused therapies attempt to target one or more of these modes of action to either enhance cell function (in the case of autoimmunity, allergy or transplantation) or to suppress it (in the case of cancer). An additional therapeutic goal is to change the abundance of  $T_{\text{reg}}$  cells to re-establish their healthy balance with effector T cells.

In this Review, we first provide a brief overview of the development and function of  $T_{\text{reg}}$  cells, then outline the challenges associated with their use as a biomarker of immune function and discuss therapeutic approaches to boost endogenous  $T_{\text{reg}}$  cells. We next discuss  $T_{\text{reg}}$  cellular therapy as an exciting prospect for the treatment of autoimmunity and to induce transplant tolerance, and describe how the detrimental effects of  $T_{\text{reg}}$  cells can be targeted to fight cancer. We highlight new, more precise  $T_{\text{reg}}$  cell-targeting approaches that are beginning clinical testing. Although we focus on FOXP3<sup>+</sup>  $T_{\text{reg}}$  cells, we acknowledge that other types of suppressive T cells, such as IL-10-producing type1  $T_{\text{reg}}$  cells<sup>9</sup> and CD8<sup>+</sup>  $T_{\text{reg}}$  cells<sup>10</sup>, also have important roles in immune homeostasis. We review knowledge derived from the study of human  $T_{\text{reg}}$  cells but refer to selected studies in model systems using mice or non-human primates.

## The biology of human $T_{\text{reg}}$ cells

### $T_{\text{reg}}$ cell development in the thymus and periphery

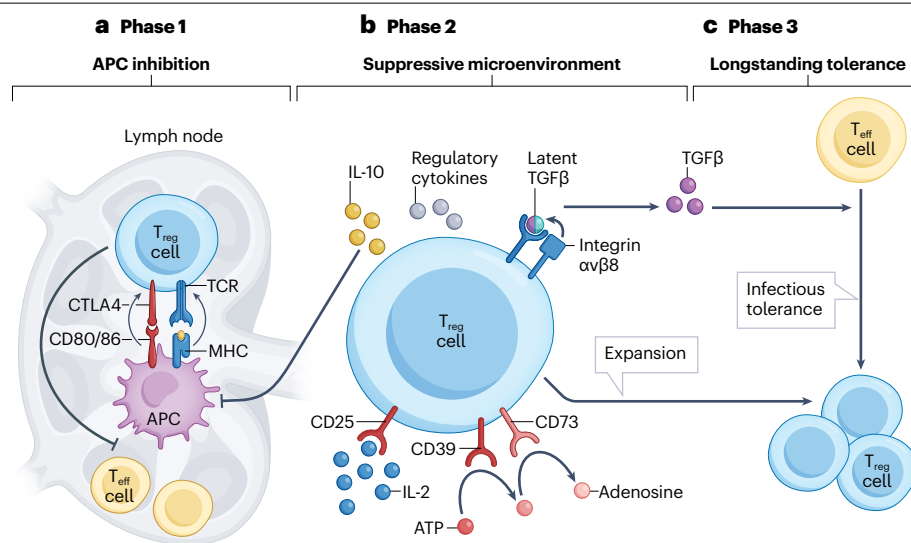
$T_{\text{reg}}$  cells arise via two major developmental pathways: selection in the thymus to generate thymic  $T_{\text{reg}}$  (t $T_{\text{reg}}$ ) cells (sometimes also referred to as natural  $T_{\text{reg}}$  cells) or differentiation in the periphery from conventional T cells to generate peripheral  $T_{\text{reg}}$  (p $T_{\text{reg}}$ ) cells. In the thymus,  $T_{\text{reg}}$  cell differentiation is driven by the pattern and strength of TCR and cytokine signalling<sup>11,12</sup>, with a general consensus that  $T_{\text{reg}}$  cells arise from cells bearing ‘intermediate’ affinity TCRs with hydrophobic antigen–MHC-binding regions that bind self-antigens<sup>13</sup>. These cells with intermediate affinity TCRs bifurcate into two populations: cells receiving continuous antigen signalling develop into autoreactive, IL-2-producing effector T cells, whereas less continuous TCR signalling, for example, interrupted by TGF $\beta$ -mediated inhibition, results in cells expressing FOXP3 (ref. 14). The development of these FOXP3<sup>+</sup>  $T_{\text{reg}}$  cells is then locked in by IL-2 produced by their surrounding autoreactive counterparts<sup>14,15</sup>. Studies in mice suggest that most  $T_{\text{reg}}$  cells bear TCRs that recognize common tissue antigens, rather than highly restricted tissue-specific antigens, resulting in tissue-agnostic migration patterns of the cells<sup>16</sup>. Although FOXP3 is necessary for t $T_{\text{reg}}$  development, ongoing expression in fully committed  $T_{\text{reg}}$  cells might not be essential because knockout of *FOXP3* does not significantly disrupt their transcriptome or methylome<sup>17</sup>. Accordingly, transcription factors other than FOXP3 (for example, TCF1 and SATB1) also have major roles in t $T_{\text{reg}}$  cell development, and collectively multiple proteins contribute to lineage-specific epigenetic organization<sup>18–20</sup>.

The development of p $T_{\text{reg}}$  cells has been best characterized in intestinal tissues, where cells differentiate to induce tolerance to dietary antigens and commensal microbiota. Recently, three studies reported the role of a new type of intestinal APC<sup>21–23</sup>, termed ROR $\gamma$ t<sup>+</sup> APCs, which share features of both dendritic and epithelial cells. These APCs express integrins  $\alpha\beta$ 8 and  $\alpha\beta$ 3, which convert latent TGF $\beta$  to its active form. TGF $\beta$  then converts conventional T cells into FOXP3<sup>+</sup>  $T_{\text{reg}}$  cells, which proceed to restrain gut-resident T cells. In humans, ROR $\gamma$ t<sup>+</sup> APCs are enriched in mesenteric lymph nodes<sup>23</sup> and might be dysfunctional in inflammatory bowel disease<sup>21</sup>. Interestingly, although FOXP3 expression in p $T_{\text{reg}}$  cells is essential for suppression of a transcriptional programme associated with  $T_H$ 17 cells, commitment to the p $T_{\text{reg}}$  lineage is reported to be FOXP3 independent<sup>24</sup>. Nevertheless, consistent evidence that people with genetic mutations in *FOXP3* suffer from colitis<sup>25</sup> indicates that this transcription factor has a non-redundant role in maintaining intestinal tolerance.

Whether or not t $T_{\text{reg}}$  and p $T_{\text{reg}}$  cells are distinguishable in humans has been debated for many years. In mice, surface expression of neuropilin 1 (NRP1) is often used to define t $T_{\text{reg}}$  cells as it is not expressed by p $T_{\text{reg}}$  cells<sup>26</sup> but, in humans, this receptor does not effectively identify  $T_{\text{reg}}$  cellular origin<sup>27</sup>. Alternatively, expression of the transcription factor HELIOS (encoded by the *IKZF2* gene) has been proposed as a characteristic of t $T_{\text{reg}}$  cells and, in humans, blood-derived T cells co-expressing high levels of FOXP3 and HELIOS are enriched with stable, highly suppressive  $T_{\text{reg}}$  cells<sup>28</sup>.

### $T_{\text{reg}}$ lineage stability

The stability of the  $T_{\text{reg}}$  cell lineage and how the biology of thymic versus peripherally derived cells differs are key questions in this field. Understanding  $T_{\text{reg}}$  cell stability is fundamental for addressing the risk of their conversion into pathogenic effector T cells as well as the longevity of therapeutic effects. The best marker of  $T_{\text{reg}}$  cell stability is the level of CpG DNA methylation at the  $T_{\text{reg}}$  cell-specific demethylated region (TSDR), a non-coding DNA sequence element located in



**Fig. 1 | Three phases of T<sub>reg</sub> cell-mediated immune suppression.** **a**, In phase 1, regulatory T (T<sub>reg</sub>) cells suppress the ability of antigen-presenting cells (APCs) to present antigen to and co-stimulate effector T (T<sub>eff</sub>) cells. The T cell receptor (TCR) of a T<sub>reg</sub> cell forms a tight immune synapse with the antigen–major histocompatibility complex (MHC) complex displayed on the APC, physically blocking effector T cell access to the same antigen. Additionally, T<sub>reg</sub> cell CTLA4 preferentially binds to CD80 and CD86 on the APC, blocking effector T cell access to co-stimulatory signalling through the lower affinity receptor, CD28. Upon retreat from the APC, the T<sub>reg</sub> cell removes co-stimulatory proteins and antigen–MHC complexes, thereby further abrogating effector T cell activation. These T<sub>reg</sub> cell–APC interactions are thought to occur predominantly in secondary lymphoid organs (such as lymph nodes) but might also occur

in tissues. **b**, In phase 2, T<sub>reg</sub> cells release a variety of regulatory cytokines into their microenvironment to suppress inflammation. Most notable are IL-10 and TGFβ, which suppress APCs and promote FOXP3 expression, respectively. TGFβ is cleaved from its latent form into its active form by various mechanisms, notably integrin αvβ8 on T<sub>reg</sub> cells. T<sub>reg</sub> cells express high levels of CD25, which has a higher affinity for IL-2 than the dimeric IL-2 receptor expressed by conventional T cells. Therefore, T<sub>reg</sub> cells behave as an ‘IL-2 sink’, restricting the amount available for conventional T cells. T<sub>reg</sub> cells also express the ectonucleotidases CD39 and CD73, which work together to convert ATP to adenosine, which has anti-inflammatory properties. **c**, In phase 3, T<sub>reg</sub> cells mediate ‘infectious tolerance’ by inducing the expansion of existing T<sub>reg</sub> cells and/or by converting effector T cells into T<sub>reg</sub> cells, establishing a long-lasting tolerogenic balance.

the first intron of *FOXP3* (ref. 29). This locus is stably demethylated in T<sub>reg</sub> cells but not in activated conventional T cells<sup>29</sup>. Of note, since *FOXP3* is on the X chromosome, in females one allele is methylated due to X-inactivation, making it important to account for sex during the analysis. In the context of inflammation, some studies in mice show stable FOXP3 expression and lineage stability<sup>30</sup>, whereas others report loss of FOXP3 and gain of an effector T cell phenotype<sup>31,32</sup>. These contrasting results likely arise from differences in the lineage-tracing systems used and because FOXP3 is transiently expressed in activated effector T cells that could be present in putative T<sub>reg</sub> cell populations<sup>33</sup>.

Similar concerns have also been raised about the stability of human T<sub>reg</sub> cells, particularly in the context of T<sub>reg</sub> cell therapy products<sup>34</sup> (discussed below). Patients with IPEX have autoreactive, TSDR-demethylated effector T cells that resemble destabilized T<sub>reg</sub> cells<sup>35</sup>. These destabilized T<sub>reg</sub> cells do not emerge in the presence of wild-type FOXP3<sup>+</sup> T<sub>reg</sub> cells, showing that FOXP3 is important for T<sub>reg</sub> cell stability and that functional T<sub>reg</sub> cells dominantly assert tolerance in a heterogeneous population of unstable progenitors<sup>35</sup>. A consideration is that it is difficult to attribute changes in phenotype or function to true lineage instability versus effects driven by heterogeneous cell populations that include conventional T cells. Nevertheless, numerous studies in humans found that T<sub>reg</sub> cells resist lineage instability and maintain suppressive function in the presence of inflammatory cytokines, including IL-6, TNF or IL-12 (refs. 36,37). In addition, multiple preclinical models of adoptive T<sub>reg</sub> cell therapy have not revealed significant loss of tolerogenic properties<sup>38–40</sup>.

HELIOs expression is also associated with lineage stability, potentially via its ability to suppress IL-2, IFNγ and TNF production, as demonstrated in patients with biallelic or dominant negative *IKZF2* mutations<sup>41,42</sup>. Indeed, ex vivo culture of human FOXP3<sup>+</sup> HELIOs<sup>+</sup> T<sub>reg</sub> cells in pro-inflammatory cytokines does not destabilize their phenotype and rather enhances their proliferation<sup>36,37</sup>. However, knockout of *IKZF2* in human T<sub>reg</sub> cells does not change cell phenotype or function, suggesting that HELIOs might be a T<sub>reg</sub> stability marker but its ongoing expression is not required for fully functional cells<sup>28</sup>.

Overall, the conflicting reports regarding T<sub>reg</sub> cell stability are likely attributed to different T<sub>reg</sub> cell enrichment and tracking protocols used between studies as well as to differences between mice and humans. To date, there are no reports of a T<sub>reg</sub> cell product losing its suppressive capacity in patients, suggesting that current clinical T<sub>reg</sub> cell isolation protocols derive functionally stable products.

### Mechanisms of action

Multiple mechanisms are associated with the suppression and/or promotion of tissue repair by T<sub>reg</sub> cells (Box 1). Gene knockout studies in mice support mechanistic roles for IL-2 consumption<sup>43</sup> and the expression of CTLA4 (ref. 44), IL-10 (ref. 45) and/or TGFβ<sup>46</sup>. Below, we summarize some of the best-characterized mechanisms of action grouped into three phases (Fig. 1). More comprehensive summaries of additional mechanisms are found in recent reviews<sup>47,48</sup>. Precisely which mechanisms control immune homeostasis in different tissues and disease contexts, especially in humans, remains undefined.

## Box 1 | T<sub>reg</sub> adoptive cell therapy in non-traditional diseases

Regulatory T (T<sub>reg</sub>) cells control immune tolerance but also generally suppress inflammation and contribute to tissue regeneration through cytokines such as amphiregulin, a low-affinity epidermal growth factor receptor ligand<sup>105,262</sup>. Leveraging the ability of T<sub>reg</sub> cells to reduce inflammation while promoting tissue repair offers a new approach to managing a range of inflammatory diseases.

### Human studies

- During the COVID-19 pandemic, polyclonal allogeneic T<sub>reg</sub> cell therapy was shown to be safe and potentially effective at reducing mortality in patients with acute respiratory distress syndrome<sup>143</sup>.
- In a mouse model of Alzheimer disease,  $\beta$ -amyloid-specific T<sub>reg</sub> cells accumulated in the brain, reducing  $\beta$ -amyloid depositions and microglial-driven inflammation, while enhancing cognitive function<sup>263</sup>. This T<sub>reg</sub> cell therapy is now in a phase I clinical trial (NCT05016427).
- T<sub>reg</sub> cell frequency in the blood inversely correlated with amyotrophic lateral sclerosis (ALS) progression in humans<sup>264</sup> and now multiple clinical trials are under way for the treatment of ALS, including the REGALS trial (NCT05695521; Cellenkos) using cryopreserved, allogenic cord blood-derived T<sub>reg</sub> cells with neurotropic homing markers.

### Mouse studies

- After myocardial infarction in mice, T<sub>reg</sub> cells reduce inflammation and release factors that promote cardiomyocyte proliferation, thereby reducing pathological burden and promoting repair<sup>265</sup>. Similarly, T<sub>reg</sub> cells promote neovascularization following ischaemic injury in models of obesity and type 2 diabetes mellitus<sup>266</sup>.
- T<sub>reg</sub> cells reside in the mouse brain, where they reduce neuroinflammation and promote tissue repair in models of ischaemic stroke, traumatic brain injury and multiple sclerosis, reducing disease severity and accelerating healing<sup>267,268</sup>. Similarly, co-transplanting T<sub>reg</sub> cells with midbrain dopamine neurons promotes neuronal survival and function in a preclinical model of Parkinson disease<sup>269</sup>.
- Attempts to expand endogenous T<sub>reg</sub> cells in mice have been able to delay the onset of hindlimb paralysis in a preclinical model of ALS<sup>264</sup>.

**Phase 1: APC modulation.** T<sub>reg</sub> cells inhibit activation of effector T cells by physically blocking their access to cognate antigens and depleting co-stimulatory proteins from APCs, which primarily reside in secondary lymphoid organs, including lymph nodes (Fig. 1a). Live microscopy reveals that T<sub>reg</sub> cells form tight bonds with APCs that are presenting their cognate antigen, thereby blocking effector T cells with the same antigen specificity from accessing the APC and preventing T cell activation<sup>49</sup>. Furthermore, when T<sub>reg</sub> cells pull away from APCs they remove the antigen–MHC complex from the APC surface, further preventing effector T cell activation<sup>49</sup>. Beyond these effects

on antigen presentation, T<sub>reg</sub> cells limit the ability of APCs to provide co-stimulatory signals (via CD80 and CD86) to effector T cells by expressing high levels of the coinhibitory receptor CTLA4, which outcompetes the effector T cell co-stimulatory receptor CD28 for binding to CD80 and CD86 and depletes them from the APC surface<sup>50,51</sup>. As a result, T<sub>reg</sub> cells from people with genetic mutations in *CTLA4* have decreased suppressive capacity, contributing to their autoimmune phenotypes<sup>52</sup>. Moreover, combined blockade of CD28 and CTLA4 with the CTLA4–Ig fusion protein inhibits the therapeutic effect of T<sub>reg</sub> cells in a humanized mouse model of skin transplantation<sup>53</sup>.

**Phase 2: microenvironment regulation.** T<sub>reg</sub> cells produce multiple anti-inflammatory cytokines and metabolites, most notably TGF $\beta$  and IL-10 (Fig. 1b). TGF $\beta$  is produced by many T cells but often remains in its latent form, tethered to the cell membrane. However, T<sub>reg</sub> cells express  $\alpha\beta$ 8 integrin, which can release TGF $\beta$  from its inhibitory complex into its active form<sup>54</sup>. Activated autocrine TGF $\beta$  then maintains and promotes FOXP3 expression<sup>46,55</sup>. T<sub>reg</sub> cells also produce IL-10, which suppresses production of innate, pro-inflammatory cytokines (such as TNF, IL-6 and IL-1 $\beta$ ) and APC function<sup>45,56</sup>. Furthermore, T<sub>reg</sub> cells produce IL-35 (Ebi3–p35 heterodimer), which diminishes inflammation and promotes T<sub>reg</sub> cell function<sup>57</sup>. An additional anti-inflammatory mechanism involves expression of the ectonucleotidases CD39 and CD73, which work together to convert extracellular ATP into immunosuppressive adenosine<sup>58,59</sup>, contributing to T<sub>reg</sub> cell suppression.

Not only do T<sub>reg</sub> cells produce anti-inflammatory mediators, they also behave as an ‘IL-2 sink’. In T<sub>reg</sub> cells, the IL-2R $\alpha$  subunit (CD25) complexed with IL-2R $\beta$  and IL-2R $\gamma$  subunits form a trimeric receptor with 100-fold higher affinity for IL-2 than the dimeric IL-2R $\beta$ –IL-2R $\gamma$  form that is typically expressed by effector T cells<sup>60</sup>. Therefore, T<sub>reg</sub> cells deplete IL-2 from their environment and deprive conventional T cells of this essential cytokine. Experiments in mice with a T<sub>reg</sub> cell-specific deletion of CD25 revealed that T<sub>reg</sub> cell-mediated IL-2 deprivation was primarily required for suppression of CD8<sup>+</sup> T cells<sup>43</sup>, whereas the effect on CD4<sup>+</sup> T cells was nuanced. Specifically, only CD4<sup>+</sup> T cells with weak TCR signalling and low IL-2 production are suppressed via this mechanism<sup>61</sup>. A therapeutic consideration is that combining T<sub>reg</sub> cell adoptive transfer with low-dose IL-2 therapy might be deleterious<sup>62</sup> because provision of the exogenous cytokine could override the IL-2 sink effect.

**Phase 3: infectious tolerance.** ‘Infectious tolerance’ refers to the establishment of independent, long-lasting tolerance in response to a treatment<sup>63</sup> (Fig. 1c). The concept is that enhanced T<sub>reg</sub> cell function leads to a permanent change in the balance of T<sub>reg</sub> versus effector T cells, favouring tolerance induction. An additional angle is that enhancing T<sub>reg</sub> cells with one antigen specificity can induce infectious tolerance to a distinct antigen via a process known as ‘linked suppression’, which is mediated by local APC modulation. The notion of infectious tolerance is crucial for T<sub>reg</sub> cell therapy because it raises the possibility that a transient treatment could lead to long-lasting tolerogenic effects. Although the mechanisms by which tT<sub>reg</sub> and/or pT<sub>reg</sub> cells mediate infectious tolerance remain to be determined, the process is likely TGF $\beta$  dependent<sup>64,65</sup> and enhanced in the absence of CD28 signalling<sup>66</sup>. In humans, it is difficult to study infectious tolerance in vivo, and therefore evidence is from studies of autoimmunity and transplantation in mice<sup>67–69</sup>. With more sophisticated cell tracing and gene-editing tools emerging, more research to fully understand this process is warranted.



## Assessing human $T_{reg}$ cells in clinical studies

### Identifying $T_{reg}$ cells

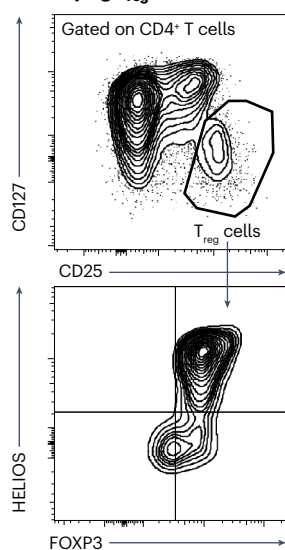
Perhaps one of the biggest challenges to the study of human  $T_{reg}$  cells is the difficulty in tracking their numbers and function in health versus disease, or in response to therapy, due to the lack of a single definitive phenotypic marker (Fig. 2). Human  $T_{reg}$  cells are commonly identified as  $CD25^{high}$ ,  $CD127^{-}$  and  $FOXP3^{+}$  (ref. 70); however, these proteins are technically difficult to measure via flow cytometry as they have gradients of expression rather than clear positive and negative populations (Fig. 2a). Moreover, this pattern of expression is also characteristic of activated effector T cells. Thus, multiple phenotypic markers need to be assessed to increase confidence in accurate  $T_{reg}$  cell identification. Simple approaches include co-staining for HELIOS and/or  $CD45RA^{70}$ .  $CD45RA$  is particularly useful in separating resting ( $CD45RA^{+}FOXP3^{low}$ ) or activated ( $CD45RA^{-}FOXP3^{high}$ )  $T_{reg}$  cells from conventional T cells expressing low levels of  $FOXP3$  ( $CD45RA^{-}FOXP3^{low}$ )<sup>71</sup>. More complex approaches, such as ascertaining the absence of IL-2 production<sup>33</sup> and/or using gene signatures, can further help identify  $T_{reg}$  cells.

For example, nanoString or RNA sequencing has been used to identify and track changes in the transcriptomic signature of  $T_{reg}$  cells in people with type 1 diabetes mellitus (T1DM)<sup>72</sup> or heart transplant recipients<sup>73</sup> (Fig. 2b).

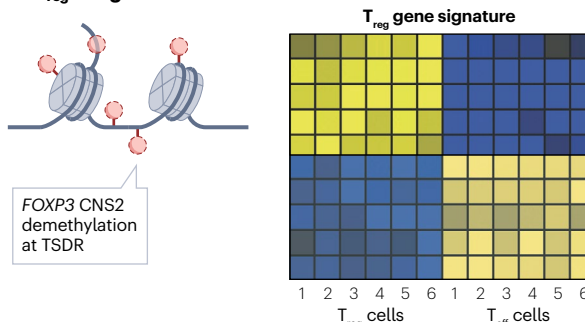
### Measuring $T_{reg}$ cell antigen specificity

$T_{reg}$  cell therapy is thought to be most effective if it enriches the function of disease-relevant, antigen-specific cells. While TCR sequencing provides information on clonality changes, the use of multimers and/or activation-induced marker (AIM) assays can quantify antigen-specific  $T_{reg}$  cells (Fig. 2d). Multimers are complexes of antigen–MHC conjugates that bind to antigen-specific  $T_{reg}$  cells so they can be detected by flow cytometry. Multimers have been used to track  $T_{reg}$  cells in T1DM, revealing that people with protective MHC haplotypes have an increased frequency of islet-specific  $T_{reg}$  cells<sup>74</sup>. However, multimer-based methods are limited by manufacturing difficulties as well as limited knowledge of relevant antigens. Moreover, this technology is highly influenced by cell freezing<sup>75</sup>, making its use in human studies challenging.

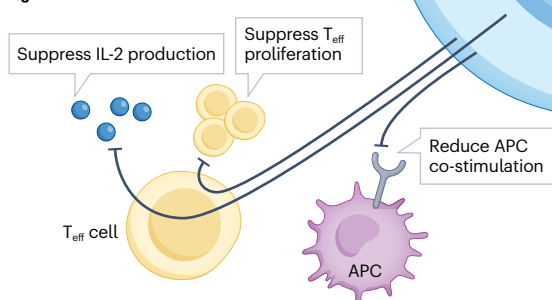
### a Identifying $T_{reg}$ cells



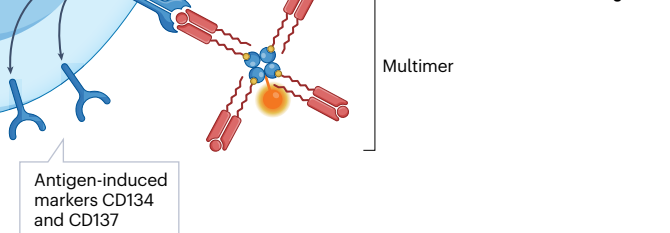
### b $T_{reg}$ cell genomics



### c $T_{reg}$ cell function



### d Antigen-specific $T_{reg}$ cells



**Fig. 2 | Tracking  $T_{reg}$  cells in clinical studies.** **a**, Human regulatory T ( $T_{reg}$ ) cells can be identified based on their surface expression of  $CD4^{+}CD25^{high}CD127^{low}$ , intracellular expression of  $FOXP3$  and  $HELIOs$ , and lack of IL-2 production (inhibited by  $FOXP3$  and  $HELIOs$ ). **b**, Stable  $T_{reg}$  cells have demethylated DNA at the CNS2 region of  $FOXP3$  (the  $T_{reg}$  cell-specific demethylation region (TSDR)) and a characteristic gene signature comprised of a combination of high and low

gene expression compared to effector T ( $T_{eff}$ ) cells. **c**,  $T_{reg}$  cell function can be evaluated ex vivo by measuring reduced expression of co-stimulatory molecules on co-cultured antigen-presenting cells (APCs) and/or the ability to reduce  $T_{eff}$  cell proliferation and IL-2 production. **d**, Antigen-specific  $T_{reg}$  cells can be tracked with fluorescently labelled multimers or antigen-induced marker assays to quantify antigen-stimulated expression of activation proteins, including  $CD134$  and  $CD137$ .

**Table 1 | Selected clinical studies reporting effects of oral allergen-specific immunotherapy on antigen-specific T<sub>reg</sub> cells**

Clinical trial, refs.	Allergen	Exit allergen tolerance test	Method to detect antigen-specific T <sub>reg</sub> cells	Impact on antigen-specific T <sub>reg</sub> cells and other effects
NCT02635776 (ref. 87)	Peanut	67.2% tolerance (vs 4% placebo)	CD154 <sup>+</sup> CD137 <sup>+</sup> CD134 <sup>+</sup> cells	No effect on T <sub>reg</sub> cells Decreased peanut-specific CRTH2 <sup>+</sup> effector T cells
No linked NCT <sup>88</sup>	Peanut	87% tolerance (vs 0% placebo)	Proliferation	Increased frequency Increased in vitro suppression Decreased FOXP3 DNA methylation
NCT01750879 (ref. 257)	Peanut	65% tolerance (vs 0% placebo)	CD154 <sup>+</sup> and/or CD137 <sup>+</sup>	No effect on T <sub>reg</sub> cells Decreased peanut-specific effector T cells
NCT00932828 (ref. 258)	Peanut	NA	Proliferation	Transient increased T <sub>reg</sub> and effector T cell frequency
NCT01290913 (ref. 89)	Peanut+omalizumab (anti-IgE antibody)	92.3% tolerance	Proliferation	Increased unstable/T helper 2-like T <sub>reg</sub> cells Increased peanut-specific in vitro suppression No change in FOXP3 DNA methylation
No linked NCT <sup>259</sup>	Caesin (from cow milk)	NA	CD137 <sup>+</sup> and proliferation	Increased frequency Increased FOXP3 Casein-reactive T <sub>reg</sub> cell frequency negatively correlated with time to tolerance development

NA, not available; T<sub>reg</sub>, regulatory T.

As an alternative, many groups are turning towards AIM assays in which whole proteins or mixtures of peptides are added to blood or peripheral blood mononuclear cells, resulting in rapid upregulation of antigen-stimulated surface proteins. Antigen-specific T<sub>reg</sub> cells can be identified using a variety of markers, including CD25, CD134 (OX40) and CD137 (4-1BB), and are distinguished from conventional T cells based on the absence of CD154 (CD40L) expression<sup>76–79</sup>. With AIM assays growing in popularity<sup>76</sup>, we predict that they will increasingly be incorporated into immune monitoring for antigen-specific T<sub>reg</sub> cells.

## Functional assays

T<sub>reg</sub> cells are functionally defined by their suppressive capability; their study was revolutionized by Thornton and Shevach who developed an in vitro suppression assay, which, in its original form, tested for the ability of T<sub>reg</sub> cells to prevent proliferation and IL-2 production by stimulated effector CD4<sup>+</sup> T cells<sup>80</sup> (Fig. 2c). Although many variations on this assay have since been developed and the assay is considered the ‘gold standard’ to assess T<sub>reg</sub> cell function, it is limited by two major caveats. First, the mechanisms of suppression measured in this assay and the assay’s physiological relevance are unclear. Experiments testing roles for TGFβ, IL-10, CTLA4 and CD39–CD73 in suppression generally show no, or only partial, effects. Second, activated effector T cells can also exhibit suppressor-like activity via unknown mechanisms<sup>81</sup>. An alternate functional assay that is gaining popularity is to co-culture T<sub>reg</sub> cells with APCs and assess the subsequent downregulation of co-stimulatory markers on the latter<sup>82</sup> (Fig. 2c). The development of improved in vitro assays where T<sub>reg</sub> cell mechanisms of action are defined and reflect relevant in vivo effects is urgently needed. Systems such as organoid-based co-cultures<sup>83</sup>, live tissue slices<sup>84</sup> and organs on chips<sup>83</sup> could offer new approaches to these old issues.

## Boosting endogenous T<sub>reg</sub> cells

Given that T<sub>reg</sub> cells are essential for maintaining immune homeostasis and that most hyperinflammatory diseases can, in part, be ascribed to insufficient T<sub>reg</sub> cell efficacy, there is significant interest in devising ways to increase T<sub>reg</sub> cell activity. In this section, we focus on strategies

to enhance T<sub>reg</sub> cells in vivo either by harnessing natural mechanisms or by pharmacological approaches.

## Harnessing natural mechanisms

**Allergen immunotherapy.** Allergen immunotherapy (AIT) for foreign antigens, including food and aero-antigens<sup>85,86</sup>, seeks to reverse or prevent allergic symptoms mediated by antigen-specific T helper 2 (T<sub>H</sub>2) cell immunity and enhance T<sub>reg</sub> cells by repeated, low-dose allergen exposure to restore tolerance (Table 1). AIT is particularly effective for peanut allergy, as shown in the large PALISADE trial<sup>87</sup>, where 67.2% of treated patients, compared to only 4% of placebo-treated patients, could eat peanut protein without symptoms at the end of the trial. Although the effects of AIT are presumed to be at least partly due to the induction of T<sub>reg</sub> cells, consistent evidence supporting this mechanism in humans is lacking, possibly because few studies tracked changes in antigen-specific T<sub>reg</sub> cells or considered changes in ratios of T<sub>reg</sub> cells to allergen-specific TH2 cells (Table 1). For example, the PALISADE trial did not find increased peanut-specific circulating T<sub>reg</sub> cells, although there was a decrease in peanut-specific T<sub>H</sub>2 cells<sup>87</sup>, potentially resulting in a beneficial balance between these cells. Indeed, a study of T<sub>reg</sub> cells in birch allergy found that ratios of antigen-specific T<sub>reg</sub> to T<sub>H</sub>2 cells best correlated with clinical phenotypes<sup>77</sup>. On the other hand, another study of peanut AIT did find an increase in circulating antigen-specific T<sub>reg</sub> cells using assays that showed decreased TSDR methylation and enhanced in vitro suppression<sup>88</sup>. Administration of peanut AIT in combination with omalizumab, an anti-IgE antibody that reduces allergen-triggered inflammation, also led to enhanced antigen-specific in vitro suppression by T<sub>reg</sub> cells<sup>89</sup>. Of note, continued efficacy of AIT seems to be reliant on consistent antigen exposure, suggesting that, if T<sub>reg</sub> cell-mediated tolerance is enhanced, it might not be permanently re-set for life, contrary to the theory of infectious tolerance.

Limitations of AIT include significant risks, side effects and patient compliance; therefore, various modifications of AIT are being explored. For example, a short regimen of allergen peptides modified to be less inflammatory increases the proportion of activated

T<sub>reg</sub> cells and decreases grass allergy symptoms<sup>90</sup>. Similarly, less immunogenic mannan-coupled ‘allergoids’ that are taken up by dendritic cells and induce T<sub>reg</sub> cells<sup>91</sup> are effective in treating patients with dust mite allergy<sup>92</sup>.

**Microbiome and environment.** T<sub>reg</sub> cells are strongly influenced by the microbiome and also control immune homeostasis to commensal bacteria. Therefore, there is significant interest in developing microbiota or other environmental interventions to enhance T<sub>reg</sub> cell function. As an example, allergic infants lacking a series of *Clostridiales* species had fewer T<sub>reg</sub> cells in their blood than healthy controls<sup>93</sup>. When these bacteria species were introduced to allergy-prone mice, there was an increase in protective T<sub>reg</sub> cells. The reverse approach is also possible, with T<sub>reg</sub> cell-promoting therapies facilitating beneficial microbiome changes. In mice, faecal microbiota transplant from animals previously treated with low-dose IL-2 to expand T<sub>reg</sub> cells offered increased protection from colitis and T1DM compared to controls<sup>94</sup>. Similarly, in a small number of patients with autoimmune disease, treatment with low-dose IL-2 promoted a T<sub>reg</sub> cell-permissive intestinal microbiome<sup>94</sup>.

Vitamin D, obtained from the diet or generated in the epidermis upon ultraviolet B light exposure, also influences T<sub>reg</sub> cells. Daylight influences the number of circulating T<sub>reg</sub> cells in healthy people, and a study conducted in the northern hemisphere showed that peak T<sub>reg</sub> cells in July and August correlated with the highest blood vitamin D levels<sup>95</sup>. A systematic review of the impact of oral vitamin D supplementation concluded that it increases the number of circulating T<sub>reg</sub> cells relative to placebo and enhances their suppressive function<sup>96</sup>. A study of more than 25,000 healthy people showed supplementation with 2,000 IU of vitamin D per day resulted in a 22% drop in the incidence of autoimmune disease compared to placebo after 5 years<sup>97</sup>. Although these studies remain correlative, they suggest that manipulation of micronutrients could be a promising approach to enhance T<sub>reg</sub> cell function.

**Diet and exercise.** A so-called Western lifestyle consisting of high-fat, salt and caloric intake might be a causative factor driving rising rates of autoimmunity. High levels of salt inhibit T<sub>reg</sub> cells, which might be due to effects on mitochondrial respiration<sup>98</sup>. In terms of obesity, adipose tissue in overweight mice and humans is characterized by low-grade inflammation and decreased T<sub>reg</sub> cell frequency and function relative to lean individuals<sup>99–101</sup>. Lean individuals fed a high-fat diet for 2 weeks had decreased T<sub>reg</sub> cell frequencies and elevated markers of inflammation in their subcutaneous fat, relative to baseline<sup>100</sup>. In a pilot trial that studied the effects of diet and the microbiome in people with multiple sclerosis, 2 weeks of intermittent fasting led to microbiome changes that were similar to those seen in mice following the same diet and to a small but significant increase in proportions of circulating T<sub>reg</sub> cells<sup>102</sup>.

In mice, exercise promotes T<sub>reg</sub> cell function by inducing expansion of the muscle T<sub>reg</sub> cell compartment, thereby limiting the production of IFN $\gamma$ , an inflammatory cytokine that impairs exercise-induced performance enhancement<sup>103</sup>. Therapeutic boosting of T<sub>reg</sub> cells in mice improves insulin sensitivity in obesity<sup>99</sup> and muscle regenerative capacity<sup>104,105</sup>. At least some of the beneficial effects of exercise on T<sub>reg</sub> cells are mediated by IL-6 released from muscle during exercise<sup>104</sup>, challenging the concept that IL-6 might destabilize T<sub>reg</sub> cells and aligning with human T<sub>reg</sub> cell-based studies showing beneficial effects of inflammatory cytokines<sup>36</sup>. Further investigation into how T<sub>reg</sub> cells promote muscle recovery might reveal relevant mechanisms that could be harnessed to treat diseases such as sarcopenia, sterile muscle injury and tocilizumab-associated muscle weakness.

## Pharmacological approaches

Drawbacks to the non-pharmacological interventions discussed above include poor compliance and highly heterogeneous, non-T<sub>reg</sub> cell-specific effects. Thus, a significant area of growth is in developing traditional drug-based approaches to boost T<sub>reg</sub> cells in vivo.

**Low-dose IL-2.** IL-2 is a critical cytokine that is indispensable for T<sub>reg</sub> cell function and survival. Although T<sub>reg</sub> cells are unable to produce their own IL-2, they express the high-affinity trimeric IL-2 receptor (including CD25)<sup>4</sup>; therefore, multiple clinical trials have tested the effect of administering low doses of IL-2 to promote T<sub>reg</sub> cell expansion<sup>106</sup>. T<sub>reg</sub> cells with their high-affinity IL-2 receptor should outcompete CD25<sup>+</sup> effector T cells for IL-2 administered at low doses. Although low-dose IL-2 therapy is well tolerated, evidence for its efficacy is mixed. In trials for chronic graft-versus-host disease (GVHD)<sup>107</sup> and hepatitis C virus-induced vasculitis<sup>108</sup>, more than half of patients showed improved symptoms after IL-2 therapy. Similarly, the TRANSREG study, which enrolled patients with 11 different autoimmune diseases, reported decreased disease activity<sup>109</sup>. Other studies treating rheumatoid arthritis<sup>110</sup>, systemic lupus erythematosus (SLE)<sup>111,112</sup> and T1DM<sup>113</sup> also reported beneficial effects. In transplantation, low-dose IL-2 administered to two face transplant recipients resulted in enhanced T<sub>reg</sub> cell frequency in the skin graft and higher suppressive capacity<sup>114</sup>.

On the other hand, several studies found no benefit or detrimental effects of low-dose IL-2. The LITE trial, which aimed to decrease immunosuppression in liver allograft recipients, was halted due to a potentially increased risk of rejection with no evidence for alloreactive T<sub>reg</sub> expansion<sup>115</sup>. In the TILT study, autologous polyclonal T<sub>reg</sub> cells plus low-dose IL-2 were combined to treat new-onset T1DM but showed no metabolic benefit and increased circulation of pro-inflammatory cells<sup>62</sup>.

These heterogeneous results might be partly explained by the widely varying dosing regimens between studies, both in terms of timing and amount of cytokine. Given the short half-life and potential negative feedback pathways of the cytokine, small differences in these parameters could have major effects on outcomes<sup>116</sup>. Another consideration is that low-dose IL-2 could also expand other, non-suppressive immune cells leading to deleterious impacts. It consistently causes an increase in circulating CD56<sup>bright</sup> natural killer cells and eosinophils, although these appear transient and not harmful<sup>117</sup>. However, a study found that low-dose IL-2 increases inflammatory granzyme B<sup>+</sup> lymphocytes and clonally expanded CD8<sup>+</sup> T cells<sup>62</sup>, potentially fuelling hyperinflammation. Overall, the lack of a true T<sub>reg</sub>-specific effect and undesirable pharmacodynamics makes low-dose IL-2 a challenging strategy to boost endogenous T<sub>reg</sub> cells.

**Modified IL-2 for T<sub>reg</sub> selective effects.** Given the challenges with natural IL-2, strategies to modify IL-2 to increase its specificity for T<sub>reg</sub> cells and extend its half-life are being pursued with three general approaches. The first is to mutate the IL-2 protein so it is more selective for CD25, resulting in so-called ‘muteins’. Mutant forms of IL-2 are often combined with a second approach of adding a half-life-extending moiety. Efavaleukin alfa (previously AMG 592) is a mutated form of IL-2 with decreased binding to the IL-2R $\beta$  subunit and increased reliance on the IL-2R $\alpha$  subunit (CD25) of the IL-2R; it is also fused to an immunoglobulin Fc domain to extend its half-life. This drug was in clinical trials for ulcerative colitis, but was terminated due to meeting a prespecified futility rule (NCT04987307). An earlier trial of efavaleukin alfa in SLE (NCT03451422) showed T<sub>reg</sub> cell expansion with minimal off-target effects on conventional T cells and natural killer cells<sup>118</sup>,

**Table 2 | Clinical-stage nanomedicines to boost T<sub>reg</sub> cells**

Lead company	Nanoparticle content	Anticipated impact on T <sub>reg</sub> cells	Disease/conditions	NCT and phase
Moderna	mRNA-6231: mRNA encoding IL-2 mutein	IL-2-mediated T <sub>reg</sub> cell expansion <sup>260</sup>	Healthy volunteers	NCT04916431 (I)
COUR (Takeda partnership for TAK-101)	TAK-101: gliadin	Nanoparticles release antigens in a tolerogenic manner, inducing T <sub>reg</sub> cells <sup>261</sup>	Coeliac disease	NCT03486990 (I) and NCT03738475 (IIa)
	CNP-201: peanut protein		Peanut allergy	NCT05250856 (Ib/IIa)
	CNP-104: PDC-E2		Primary biliary cholangitis	NCT05104853 (IIa)
	CNP-106: undisclosed antigen		Myasthenia gravis	NCT06106672 (Ib/IIa)
Selecta Biosciences; now merged with Cartesian Therapeutics	ImmTOR: rapamycin; administered with non-encapsulated pegylated uricase	Creates tolerogenic environment; delivered antigen protected from antibody-mediated degradation <sup>131</sup>	Gout	NCT02959918 (II)
TOPAS Therapeutics	TPM502: major gluten epitopes	Antigen-conjugated nanoparticles targeted to the liver; antigen presentation is tolerogenic and induces T <sub>reg</sub> cells	Coeliac disease	NCT05660109 (II)
	TPM203: undisclosed antigen		<i>Pemphigus vulgaris</i>	EudraCT Number: 2019-001727-12 (I)

T<sub>reg</sub>, regulatory T.

but clinical development was also halted due to a likelihood of it being ineffective. Similarly, development of other Fc-fusion IL-2 muteins was stopped by Roche and Bristol Myers Squibb due to a lack of efficacy in ulcerative colitis and psoriasis, respectively. Merck, Cugene and Xencor also performed trials with Fc-fusion IL-2 muteins in ulcerative colitis (NCT04924114) or healthy volunteers (NCT05328557, NCT04857866), with results pending.

Exemplifying a second approach to modify IL-2, rezpegaldesleukin (NKTR-358) consists of wild-type IL-2 conjugated to polyethylene glycol to extend its half-life. Compared to unmodified IL-2, it has improved T<sub>reg</sub> cell selectivity, a longer half-life and consistently expands T<sub>reg</sub> cells, with only a few people exhibiting CD56<sup>bright</sup> natural killer cell expansion<sup>119</sup>. A phase II study to treat SLE (NCT04433585) showed some symptom improvement<sup>120</sup> and there is reported success in treating patients with eczema (NCT04081350) or psoriasis (NCT04119557)<sup>120</sup>.

A third approach, which is still in preclinical development, is to couple IL-2 with another moiety for increased functionality. For example, an anti-human IL-2 antibody (F5111) was converted into a single-chain antibody and complexed with human IL-2, creating a so-called 'immunocytokine' (licensed by Cartesian Therapeutics). This immunocytokine preferentially activates and expands T<sub>reg</sub> cells, showing efficacy in mouse models of colitis and immune-checkpoint inhibitor-induced diabetes mellitus<sup>121</sup>. In another approach, IL-2 has been fused to other beneficial cytokines. For example, IL233 is a hybrid cytokine linking IL-2 and IL-33 (licensed by Slate Bio) so that IL-2 can induce IL-33R expression on T<sub>reg</sub> cells, making them IL-33 responsive. The combined effects of IL-2 and IL-33 expand T<sub>reg</sub> cells in vivo, protect against autoimmunity and reduce inflammation<sup>122,123</sup>.

Overall, boosting T<sub>reg</sub> cells with IL-2, using either the native cytokine or various modified forms, has not resulted in the major success originally hoped for based on data from preclinical models. Apart from the continuing challenge that T<sub>reg</sub> cells are not the only cells expressing CD25, a fundamental question with this approach is whether transiently increasing T<sub>reg</sub> cells in an antigen non-specific way is sufficient to induce tolerance. The answer to this question likely depends on the disease context and patient-specific factors. More work is needed to understand how IL-2 therapy might enhance disease-relevant T<sub>reg</sub> cells and how it could be combined with other approved therapies for synergistic effects.

**Nanomedicine-based therapy to boost T<sub>reg</sub> cells.** Thanks to the success of the COVID-19 mRNA vaccines, there has been an explosion of interest in using biodegradable nanomedicines to target T<sub>reg</sub> cells, with most approaches seeking antigen-specific T<sub>reg</sub> cell induction or expansion<sup>124</sup> (Table 2). In mice, nanoparticles loaded with autoantigen-encoding mRNA<sup>125</sup> or complexed with autoimmune peptides<sup>126</sup> prevent progression of experimental autoimmune encephalomyelitis and T1DM, respectively, leading to T<sub>reg</sub> cell expansion. Nanoparticles can also be conjugated with antibodies to target them to certain locations. For example, antigen-complexed nanoparticles targeting scavenger and mannose receptors on liver sinusoidal endothelial cells promote T<sub>reg</sub> cell expansion and subsequent suppression of airway inflammation in mice<sup>127</sup>. Moreover, nanoparticles can be loaded with T<sub>reg</sub>-promoting substances such as rapamycin<sup>128</sup>, TGFβ<sup>129</sup> or F5111 immunocytokine<sup>130</sup>.

This preclinical success has led to multiple companies entering clinical-stage testing of such nanomedicines to treat allergy and autoimmunity (Table 2). Each approach uses nanoparticles with immunomodulatory properties expected to increase T<sub>reg</sub> cell activity. For example, both Moderna and Cartesian Therapeutics have developed nanoparticles that deliver IL-2 muteins. Furthermore, rapamycin nanoparticles (ImmTOR) that reduced the development of anti-drug antibodies specific for uricase (used to treat gout)<sup>131</sup> were shown to induce significant T<sub>reg</sub> cell expansion when combined with an IL-2 mutein<sup>132</sup>. TOPAS Therapeutics and COUR (in partnership with Takeda) are developing nanoparticles loaded with tolerogenic autoantigens that induce T<sub>reg</sub> cells to treat a variety of autoimmune disorders and allergies. Given the broad interest in nanoparticle-based therapies as well as in modulating T<sub>reg</sub> cell activity, there are likely to be increased numbers of clinical trials in this area in the future.

## T<sub>reg</sub> cellular therapy

The strategies discussed above to expand T<sub>reg</sub> cells in vivo are relatively low cost and feasible but the effects could vary significantly depending on the immunological history of a patient and the environmental context. An alternate approach to bolster T<sub>reg</sub> cells is to administer them as a cell-based therapy (Fig. 3). Numerous approaches are being developed for obtaining, expanding and engineering T<sub>reg</sub> cells for optimal therapeutic application.



## Sources of natural T<sub>reg</sub> cells for therapy

Early clinical trials investigating the safety and feasibility of T<sub>reg</sub> cell therapy were focused on autologous T<sub>reg</sub> cells isolated from peripheral blood. T<sub>reg</sub> cells were enriched from peripheral blood mononuclear cells using magnetic beads to deplete CD8<sup>+</sup> T cells and enrich CD25<sup>+</sup> cells. However, because of the relatively low purity of T<sub>reg</sub> cells achieved with this approach, these cells must be expanded in the presence of rapamycin to limit growth of contaminating conventional T cells and yield a potent, immunosuppressive T<sub>reg</sub> cell product<sup>133</sup>. An alternate approach is to use flow cytometry-based cell sorting to obtain a purer starting population of T<sub>reg</sub> cells, with sorting typically based on a combination of CD4, CD25 and CD127. Sorting strategies can also further select naive T<sub>reg</sub> cells based on CD45RA<sup>134,135</sup>, CD226 (ref. 136) or GPA33 (ref. 137) to enrich for cells co-expressing FOXP3 and HELIOS.

In an effort to decrease the cost and complexity of T<sub>reg</sub> cell therapy, several groups are exploring the possibility of manufacturing T<sub>reg</sub> cells from allogeneic donors, with a focus on two tissues that contain a large proportion of naive T<sub>reg</sub> cells: umbilical cord blood (UCB) and thymus. Advantages of UCB T<sub>reg</sub> cells include an increased TCR repertoire diversity and lineage stability relative to blood-derived cells<sup>138,139</sup>. UCB T<sub>reg</sub> cell therapy also decreases the risk of acute GVHD<sup>140,141</sup>. Furthermore, fucosylation (the addition of a Sia1-Lewis X moiety onto P-selectin) has been used to alter the homing potential of UCB-derived T<sub>reg</sub> cells, with promising preliminary data and an ongoing phase II clinical study<sup>142</sup>. A key question is the requirement for HLA matching with these allogeneic cells. In the studies by Brunstein et al.<sup>140,141</sup>, the administered T<sub>reg</sub> cells were partially HLA matched (4–6 of 6 HLA antigens), whereas a recent study of UCB T<sub>reg</sub> cells for COVID-19-associated acute respiratory distress syndrome did not perform intentional HLA matching and did not observe an increase in anti-HLA antibodies compared to the placebo group<sup>143</sup>. UCB-derived polyclonal T<sub>reg</sub> cells developed by Celtenkos are being used to treat refractory bone marrow failure syndrome (NCT03773393). Preclinical studies are also testing UCB T<sub>reg</sub> cells in a variety of non-traditional contexts such as traumatic brain injury<sup>144</sup> and lung inflammation<sup>145</sup>.

Thymuses are routinely removed from infants during cardiac surgery procedures and contain large numbers (0.3–3 billion) of

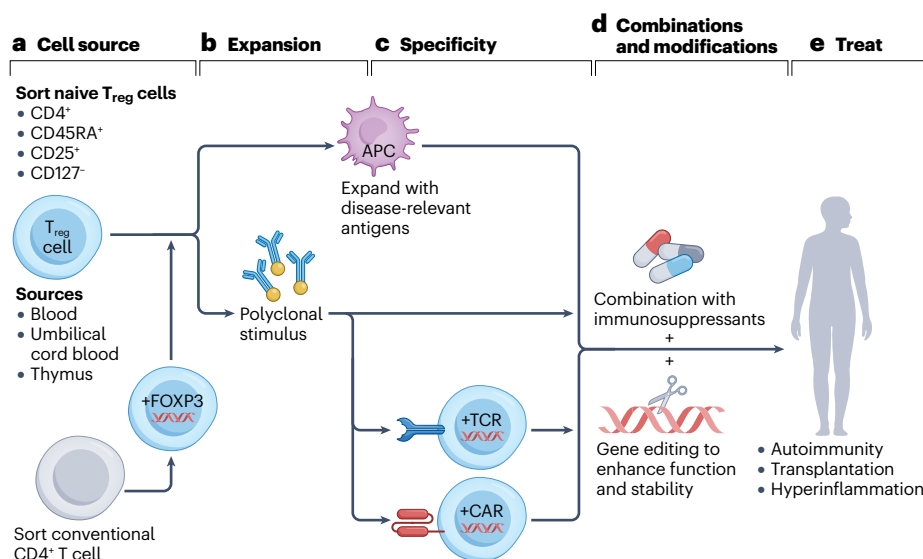
T<sub>reg</sub> cells. Thymus-derived T<sub>reg</sub> cells are more suppressive than adult blood-derived cells<sup>146</sup>, leading to the development of protocols for their isolation and expansion that are compatible with good manufacturing practices<sup>147–149</sup>. Recently, the first testing of thymus-derived T<sub>reg</sub> cells was reported in a single patient, with the delivery of 20 × 10<sup>6</sup> cells/kg autologous cells 9 days after a heart transplantation. Notably, despite ongoing treatment with calcineurin inhibitors as immunosuppressants, the patient maintained T<sub>reg</sub> cells at higher levels than before the transplantation throughout the 2-year follow-up period<sup>150</sup>, suggesting this approach stably increased the T<sub>reg</sub> cell pool.

## Generating therapeutic T<sub>reg</sub> cells from conventional T cells

Given the difficulties in isolating pure populations of T<sub>reg</sub> cells, another approach is to re-programme the more numerous conventional T cells into T<sub>reg</sub> cells. To increase FOXP3 expression, conventional CD4<sup>+</sup> T cells can be cultured in the presence of rapamycin, retinoic acid and/or TGFβ to generate induced T<sub>reg</sub> (iT<sub>reg</sub>) cells, which express FOXP3 for a period of time. Therapeutic administration of iT<sub>reg</sub> cells (CD4<sup>+</sup>CD25<sup>+</sup> T cells cultured in rapamycin and TGFβ1) was shown to be safe in patients at risk of GVHD<sup>151</sup>. However, there is some doubt about the stability of iT<sub>reg</sub> cells because their levels of TSDR demethylation never approach those of ex vivo T<sub>reg</sub> cells and they do not express HELIOS<sup>152,153</sup>.

Recently, two groups generated iT<sub>reg</sub> cells via differentiation of induced pluripotent stem (iPS) cells. CD4<sup>+</sup> T cells were first derived from iPS cells, and then FOXP3<sup>+</sup>, TSDR-demethylated T<sub>reg</sub> cells were generated by expanding the CD4<sup>+</sup> T cells in a cocktail of CDK8 and CDK19 inhibitor, rapamycin, TGFβ, and an agonistic TNFR2 antibody<sup>154</sup> or, as reported in a preprint, by expanding them in TGFβ plus all-trans retinoic acid<sup>155</sup>. Given that iPS cells can theoretically give rise to unlimited numbers of well-characterized cells, these methods will undoubtedly be of significant interest.

T<sub>reg</sub> cells can also be obtained by overexpressing FOXP3 in conventional T cells. To achieve the desired effect, FOXP3 must be controlled by a strong, constitutive promoter so that expression does not significantly diminish as cells enter a resting state<sup>7,156</sup>. CRISPR-based methods are also being attempted, whereby a strong promoter is inserted immediately upstream of the endogenous FOXP3 locus to drive constitutive



**Fig. 3 | T<sub>reg</sub> cell therapy steps and considerations.**

**a**, Regulatory T (T<sub>reg</sub>) cells are commonly sorted from blood, umbilical cord blood or thymus based on their expression of CD4<sup>+</sup>CD25<sup>high</sup>CD127<sup>-</sup> and, commonly, CD45RA<sup>+</sup>. Alternatively, conventional CD4<sup>+</sup> T cells can be genetically engineered to express FOXP3. **b**, T<sub>reg</sub> cells can be expanded ex vivo either using a polyclonal general T cell stimulus or by antigen-presenting cells (APCs) presenting disease-relevant antigens. The latter approach also enriches T<sub>reg</sub> cells for antigen specificity. **c**, T<sub>reg</sub> cell antigen specificity can also be modified by genetically engineering cells to express a T cell receptor (TCR) or chimeric antigen receptor (CAR). **d**, T<sub>reg</sub> cell therapies are often administered to patients in combination with existing immunosuppressive regimens. In the future, gene editing could be used to incorporate orthogonal receptors and/or remove deleterious proteins. **e**, Bespoke T<sub>reg</sub> cell products with optimal function, stability and persistence hold promise to treat many diseases.

expression<sup>157</sup>. *FOXP3* manipulation can also promote  $T_{reg}$  cell differentiation from haematopoietic stem and progenitor cells (HSPCs). Interestingly, constitutive overexpression of *FOXP3* in UCB-derived  $CD34^+$  HSPCs promotes stem cell quiescence and impairs T cell differentiation<sup>158</sup>, but this can be overcome by delivering *FOXP3* with its regulatory elements to recapitulate physiological, non-constitutive expression<sup>159</sup>. Further, genome engineering to co-express *FOXP3* and *HELIOS* can generate more functional  $T_{reg}$  cells than engineering to express *FOXP3* alone<sup>160</sup>.

An outstanding question is whether overexpression of *FOXP3* will fully recapitulate all the functions of natural  $T_{reg}$  cells. So far, the functional properties of human, polyclonal conventional T cells overexpressing *FOXP3* have only been tested using in vitro suppression assays or in vivo xenogeneic models of GVHD and IPEX<sup>161</sup>. T cells that constitutively express *FOXP3* following lentivirus transduction are being investigated to treat IPEX (NCT05241444), and data from this study will be key for understanding the therapeutic potential of *FOXP3*-expressing conventional T cells as a replacement for  $T_{reg}$  cells.

## Expanding polyclonal or antigen-specific $T_{reg}$ cells

To acquire a clinically relevant number of cells, autologous  $T_{reg}$  cells are usually stimulated and expanded ex vivo. Most clinical trials have used polyclonally expanded cells (Fig. 4), which have been tested in many different diseases (see Bluestone et al. for a recent comprehensive review<sup>162</sup>). Of particular interest is the ONE study, an international, multi-centre study that tested several cell therapies in living donor kidney transplantation with the goal of minimizing the requirement for immunosuppressive drugs. Patients who received  $T_{reg}$  cell therapy did not undergo increased levels of rejection despite not being given the complete standard-of-care immunosuppressive therapy and,

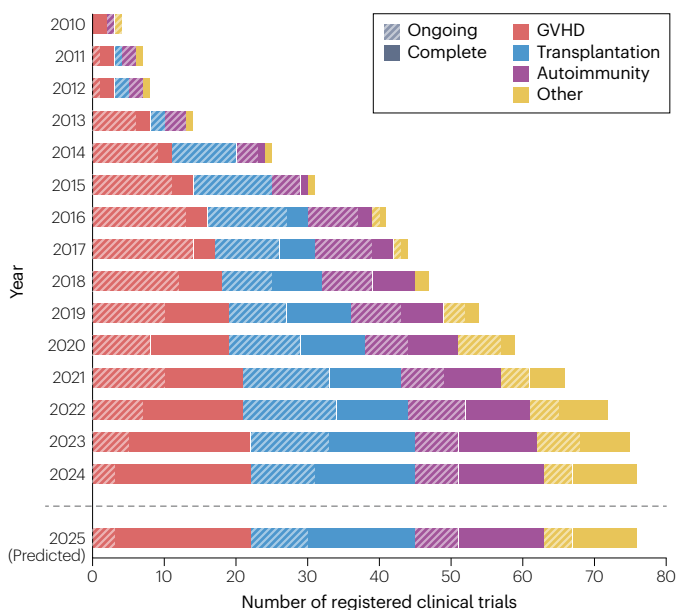
moreover, they had lower rates of viral infections<sup>163</sup>. As part of the ONE study, Roemhild et al. showed that most (8 out of 11)  $T_{reg}$ -treated patients achieved stable immunosuppression with a single drug, whereas a reference group remained on standard dual or triple immunosuppressive drugs<sup>164</sup>. Interestingly,  $T_{reg}$  cells in the blood shifted to a less diverse TCR repertoire, suggesting there could be an alloantigen-driven selection process for these cells. The ongoing TWO study (ISRCTN: 11038572) aims to confirm the benefit of polyclonal  $T_{reg}$  cell therapy in transplantation by testing whether immunosuppressive drug treatment can be tapered to a low-dose of tacrolimus alone following polyclonal  $T_{reg}$  cell infusion in kidney transplant recipients<sup>165</sup>. A subset of patients from this trial showed successful transition to tacrolimus monotherapy without transplant rejection<sup>166</sup>.

Clinical trials exploring the use of polyclonal  $T_{reg}$  cells to inhibit GVHD following HSPC transplantation have also yielded promising results, with most treated patients showing clinical improvement and decreased GVHD activity<sup>167–171</sup>. An interesting new approach is the manipulation of the graft itself by infusing a polyclonal  $T_{reg}$  cell-enriched product, a strategy being investigated by Orca Bio. In several studies, patients received a  $CD34^+$ -selected HSPC graft supplemented with  $T_{reg}$  cells (sorted from the graft), followed by infusion of defined numbers of donor-derived conventional T cells 2 days later<sup>167,170</sup>. Patients treated with this product had early myeloid engraftment, and low rates of GVHD and relapse compared to standard of care<sup>167,170,171</sup>. A phase III study known as Precision-T (NCT05316701), has completed enrolment with results expected in 2025. These intriguing results suggest that more research is needed to understand how  $T_{reg}$  cells can benefit HSPC engraftment. Indeed, the bone marrow is known to be a rich source of  $T_{reg}$  cells, yet little is known about their biology and function in this tissue.

In T1DM, there have been mixed reports about the clinical efficacy of autologous polyclonal  $T_{reg}$  cells to preserve  $\beta$ -cell function. Some studies showed preservation of insulin production and reduced dependence on exogenous insulin<sup>172,173</sup>, particularly when combined with a B cell-depleting antibody (rituximab)<sup>174</sup>, whereas others failed to find clinical impacts<sup>62,175,176</sup>. These outcome variations could be due to differences in  $T_{reg}$  doses, number of infusions or the timing of treatment with respect to disease onset.

Polyclonal  $T_{reg}$  cells have also been sporadically tested in single individuals for the treatment of SLE<sup>177</sup> and ulcerative colitis<sup>178</sup>, further confirming the wide applicability and excellent safety profile of this strategy. These studies noted an enrichment of  $T_{reg}$  cells in the skin and intestine, respectively, but the low number of patients treated limits the ability to draw meaningful conclusions about therapeutic efficacy. An ongoing phase II clinical trial in amyotrophic lateral sclerosis (NCT05695521) will reveal potential utility beyond traditional immune-mediated diseases (Box 1).

There have been attempts to expand antigen-specific  $T_{reg}$  cells using APCs ex vivo. For the majority of autoimmune conditions and inflammatory disorders, the feasibility of this expansion approach is poor as only a small number of disease-relevant  $T_{reg}$  cells naturally reside in the periphery. However, in a transplant context, approximately 1–10% of peripheral  $T_{reg}$  cells can be activated by donor antigens<sup>179</sup>. Consequently, ex vivo stimulation with graft donor B cells expands autologous  $T_{reg}$  cells that predominantly recognize donor-derived antigen–MHC complexes, termed donor-alloantigen reactive  $T_{reg}$  (dar $T_{reg}$ ) cells<sup>180</sup>. This approach has been successfully tested in three kidney transplant recipients<sup>181</sup>. However, a separate study in liver transplantation emphasized the difficulties of manufacturing clinically relevant doses using this strategy, with 44% and 33% of recruited



**Fig. 4 | Clinical trials of  $T_{reg}$  cell therapy.** Time course of the number of clinical trials investigating regulatory T ( $T_{reg}$ ) cell therapy, based on data available from [ClinicalTrials.gov](https://clinicaltrials.gov) and [EudraCT](https://eudra.eu). Ongoing (striped bars) refers to the number of clinical trials that were registered as recruiting in each given year. Complete (solid bars) refers to the number of clinical trials that were recorded as complete or terminated in each given year. Trials are separated into disease areas. GVHD, graft-versus-host disease.

participants yielding insufficient or only partial doses of T<sub>reg</sub> cells, respectively<sup>182</sup>. Furthermore, despite a promising safety profile from these clinical studies, data from a recent non-human primate heart transplantation model suggested that darT<sub>reg</sub> cells might not be stable as they lose signature T<sub>reg</sub> cell markers following infusion<sup>183</sup>.

## Genetic engineering of T<sub>reg</sub> cells

The expansion phase of the T<sub>reg</sub> cell manufacturing protocol provides an opportunity for genetic manipulation and enhancement. Engineering can improve T<sub>reg</sub> cell function, stability, trafficking and/or persistence in vivo following adoptive transfer. Most research has focused on improving T<sub>reg</sub> cell potency by conferring antigen specificity with TCRs or chimaeric antigen receptors (CARs). Key considerations for this approach are whether overexpression of a TCR or CAR is more suitable (Table 3) and selection of the target antigen (Box 2).

**TCR engineering.** Antigen engagement and subsequent TCR signalling by T<sub>reg</sub> cells drive retention of the cells in the relevant tissue and enhanced suppression; thus, a logical approach to redirect T<sub>reg</sub> cell specificity is to introduce new TCR  $\alpha$ -chain and  $\beta$ -chain genes. This idea has been explored in a variety of contexts, most notably in mouse models of T1DM<sup>184</sup>. Initial studies in human cells focused on modifying blood-derived T<sub>reg</sub> cells<sup>185</sup>, and TCR-engineered blood-derived T<sub>reg</sub> cells are now being pursued for the treatment of multiple sclerosis by Abata Therapeutics (ABA-101). More recently, TCR delivery has been combined with *FOXP3* editing<sup>157</sup> to generate islet-specific T<sub>reg</sub> cells from conventional T cells<sup>186</sup>. Mouse TCR-transgenic *Foxp3*-edited T<sub>reg</sub> cells were shown to home to the pancreas, stably persist, and prevent disease development in an adoptive transfer model of T1DM. This multi-editing approach is now being pursued commercially for the treatment of T1DM by GentiBio (GNTI-122), using conventional T cells engineered to express FOXP3, an islet-specific TCR and a rapamycin-activated, chemically induced IL-2 signalling complex (allowing rapamycin to drive IL-2 signalling in these cells)<sup>187</sup>.

**CAR engineering.** CARs are synthetic fusion proteins that typically bypass the requirement for antigen–MHC interactions through the use of an antibody-derived antigen-targeting moiety attached to TCR signalling domains<sup>188</sup>. Early studies investigating the potential of CARs to confer specificity to human T<sub>reg</sub> cells were performed in the context of transplantation, where HLA-A2 was targeted as a clinically relevant human MHC molecule that is commonly mismatched. In vivo studies of mouse or human HLA-A2-specific CAR (A2-CAR) T<sub>reg</sub> cells showed that CAR expression controlled T<sub>reg</sub> cell homing to transplanted HLA-A2<sup>+</sup> skin or islet grafts, in turn delaying transplant rejection<sup>189–191</sup>.

Multiple groups also refined CAR design for optimal T<sub>reg</sub> cell function by testing various intracellular signalling domain configurations. These studies uniformly showed that CARs encoding CD28 co-stimulatory signalling domains but not the CD137 co-stimulatory domain are optimal for T<sub>reg</sub> cells<sup>82,192,193</sup>. Interestingly, in a skin transplant model, a first-generation CAR with no co-stimulation domain was also effective, revealing that CAR T<sub>reg</sub> cells respond to endogenous co-stimulation<sup>193</sup>. Overall, the potent effects of A2-CAR T<sub>reg</sub> cells led to the rapid development of good manufacturing practice-compatible protocols for CAR T<sub>reg</sub> generation<sup>39</sup>, and two clinical trials are testing the safety and efficacy of A2-CAR T<sub>reg</sub> cells in kidney (NCT04817774) and liver (NCT05234190) transplant recipients.

In the context of GVHD, the B cell antigen CD19 has been pursued as a CAR T<sub>reg</sub> target<sup>194,195</sup> with the rationale that systemic CD19<sup>+</sup> B cells will

**Table 3 | Comparison of key features of engineered TCRs versus CARs**

Feature	TCR	CAR
Affinity	Low	High/variable
Co-stimulation	Exogenous	Incorporated
Sensitivity (number of antigens required on target)	High (low antigen density)	Low (high antigen density)
Specificity	Cross-reactive	High
Endogenous TCR	Prone to mispairing	Independent (typically)
Target antigens	Extracellular and intracellular	Membrane bound and oligomeric (sometimes soluble)
Antigen type	Processed peptides	Range of possible targets
Major histocompatibility complex	Dependent	Independent (typically)
Immunogenicity	Unlikely	Possible

CAR, chimaeric antigen receptor; TCR, T cell receptor.

enable widespread CAR T<sub>reg</sub> cell stimulation. Remarkably, CD19-specific CAR T<sub>reg</sub> cells not only reduced GVHD severity but also controlled the growth of CD19<sup>+</sup> tumour cells. Importantly, this was achieved in the absence of cytokine release syndrome, a common adverse event associated with CAR T cell therapy but not with CAR T<sub>reg</sub> cell therapy, given the latter's relative lack of inflammatory cytokine production<sup>196</sup>. CD19-CAR T<sub>reg</sub> cells might also be suitable for the treatment of autoimmune diseases in which B cells and/or antibodies play pathological roles. Recently, FOXP3-overexpressing, CD19-CAR T<sub>reg</sub> cells reduced autoantibody generation and delayed lymphopenia in a humanized mouse model of SLE<sup>197</sup>.

A fundamental advantage of using CARs to redirect T cell specificity is the ability to engage target antigens in an MHC-independent manner (Table 3). However, in some cases, ideal antigens might be intracellular or predominantly soluble, making them difficult CAR targets. This limitation was recently overcome by generating so-called 'TCR-like' CARs specific for an insulin peptide presented by MHC class II. In two parallel studies, T<sub>reg</sub> cells expressing insulin-MHC-specific CARs suppressed pathogenic T cell proliferation in vitro and significantly delayed or prevented T1DM in vivo<sup>198,199</sup>.

Depending on the structure and environmental context of an antigen, it is possible to use CARs to redirect T<sub>reg</sub> cell specificity to non-membrane-bound proteins. For example, CAR T<sub>reg</sub> cells targeting the blood coagulation factor VIII are efficacious in mouse and humanized mouse models of haemophilia A<sup>200,201</sup>. More recently, CAR T<sub>reg</sub> cells targeting flagellin, the protein component of bacterial flagella, were explored as a treatment option for inflammatory bowel disease<sup>202</sup>. Flagellin was selected as it is naturally oligomeric and primarily accessible to immune cells during periods of inflammation and gastrointestinal damage. Flagellin-specific CAR expression promoted intestinal trafficking, and CAR T<sub>reg</sub> cells were significantly more suppressive and could promote intestinal epithelial cell integrity in the presence of their target antigen.

## Ensuring stability of antigen receptor-engineered T<sub>reg</sub> cells

A general concern with T<sub>reg</sub> cells, particularly those modified to express antigen-specific receptors, is lineage stability. Injection of human CAR



## Box 2 | Selecting a CAR T<sub>reg</sub> cell target antigen

Chimaeric antigen receptor (CAR) regulatory T (T<sub>reg</sub>) cells incorporate an antibody-derived antigen-targeting moiety, enabling them to engage a range of possible target antigens in a major histocompatibility complex (MHC)-independent manner. Below are some factors that should be considered when selecting a target antigen for CAR T<sub>reg</sub> cells.

### Disease relevance

In oncology, CARs redirect T cells towards antigens that might not be strictly disease-specific, leading to the potential for so-called ‘collateral damage’. For T<sub>reg</sub> cells, whether CAR target antigens need to be disease relevant is unclear. To date, most CAR T<sub>reg</sub> cell studies selected a disease-relevant antigen, for example, in transplantation targeting allogeneic MHC molecules known to be targets of rejection or in autoimmunity selecting known autoantigens. Because T<sub>reg</sub> cells are not expected to mediate collateral damage, it might be feasible to redirect specificity in an organ-specific or tissue-specific way but not necessarily in a disease-specific way.

### In vivo location of suppression

Another consideration for CAR target selection is knowing where in vivo suppression should occur. In organ transplantation, evidence suggests suppression is needed both in the allograft and in associated lymph nodes. Redirecting CAR T<sub>reg</sub> cells to allogeneic MHC molecules would be expected to induce suppression in both these locations due to exosome-mediated cross-decoration of donor MHC on host antigen-presenting cells. For autoimmunity, it remains to be defined if CAR T<sub>reg</sub> cells targeting tissue-specific antigens will also need to have activity in lymph nodes and, if so, how the relevant antigens will need to be displayed.

T<sub>reg</sub> cells into mice systemically expressing HLA-A2 did not reveal significant loss of FOXP3 (refs. 38,39,190). Similarly, in a non-human primate model of islet transplantation, infusion of autologous Bw6-specific CAR T<sub>reg</sub> cells into Bw6<sup>+</sup> animals did not result in any overt toxicity despite ubiquitous target antigen expression in vivo<sup>40</sup>. Nevertheless, CAR-induced lineage changes are possible as evidenced by the loss of HELIOS (but not FOXP3) expression in mouse and human T<sub>reg</sub> cells expressing CARs encoding TNFR family co-receptors<sup>82,193</sup>.

Strategies to safeguard against instability and promote stable FOXP3 expression include expanding cells in the presence of FOXP3-promoting molecules (such as rapamycin or TGFβ) or genetic manipulation to overexpress FOXP3. For example, McGovern et al. developed a method to transduce an enriched population of T<sub>reg</sub> cells with a vector encoding FOXP3 and a myelin basic protein-specific TCR under the same promoter, restricting transgenic TCR expression to FOXP3<sup>+</sup> cells<sup>203</sup>.

Another factor that could influence T<sub>reg</sub> cell stability is dysfunction induced by overstimulation. In studies of tonic-signalling CARs in T<sub>reg</sub> cells, chronic stimulation caused an exhausted phenotype and loss of function<sup>204</sup> and, in another study, was associated with loss of FOXP3 and HELIOS expression (although the cells did not acquire an effector phenotype)<sup>205</sup>. This tonic signalling can be mitigated by careful

selection of CAR co-stimulatory domains and, possibly, by also using CRISPR technology to insert CARs into the TCRα constant (*TRAC*) locus, resulting in TCR-like transcriptional control and a more physiological level of CAR expression<sup>190</sup>.

### Combining engineered T<sub>reg</sub> cells with immunosuppression

A consideration yet to be explored is how to condition patients so they are ideally suited to receive engineered T<sub>reg</sub> cells. Ideally, T<sub>reg</sub> cell therapy should be integrated with existing regimens and opportunities identified to combine it with new types of less toxic immunosuppression. As examples, CAR T<sub>reg</sub> cells can work in synergy with rapamycin<sup>191</sup>, and TCR-transgenic T<sub>reg</sub> cells can be combined with low-dose IL-2 (ref. 206) or anti-CD3 (ref. 207). Ongoing work is also defining the optimal strategy to combine T<sub>reg</sub> cell therapy with anti-thymocyte globulin<sup>208</sup> or CD28 blockade<sup>53</sup>. Development of combination therapies is a particularly important consideration in transplantation, where patients receive drug-based immunosuppression that could reduce the function of T<sub>reg</sub> cell therapy<sup>209</sup>. For example, gene editing to knock out FK506-binding protein 12 or CD52 could result in T<sub>reg</sub> cells that are resistant to tacrolimus<sup>210</sup> or alemtuzumab (an anti-CD52 antibody)<sup>211</sup>, respectively. One can also envision bespoke CAR engineering combined with specific types of immunosuppression, for example, to deliver signals blocked by antibodies or recombinant proteins.

### Other gene-editing strategies

Building on the success of TCR and CAR engineering, additional gene-editing strategies are being explored to further enhance the efficacy, survival and/or stability of adoptively transferred T<sub>reg</sub> cells. As previously discussed, IL-2 therapy is an effective strategy to bolster T<sub>reg</sub> cells. Limitations related to lack of T<sub>reg</sub> specificity can be overcome by using engineered, so-called ‘orthogonal’, systems in which synthetic versions of IL-2 and the IL-2 receptor interact with each other but not the endogenous versions<sup>212,213</sup>. Engineered expression of an orthogonal IL-2 receptor in adoptively transferred T<sub>reg</sub> cells allows selective stimulation in vivo by administration of orthogonal IL-2. The benefits of this approach have been demonstrated in mouse models of GVHD<sup>214</sup> and heart transplantation<sup>215</sup>.

A similar approach is the use of chimaeric cytokine receptors, or switch receptors, which detect one extracellular cytokine and deliver the stimulatory signal of another. Although this approach has not yet been reported in T<sub>reg</sub> cells, a similar concept was developed whereby extracellular detection of pro-inflammatory cytokines triggered CD3ζ and CD28 signalling in T<sub>reg</sub> cells<sup>216</sup>. T<sub>reg</sub> cells expressing these so-called artificial immune receptors were significantly more effective at alleviating GVHD in a mouse model.

CAR T<sub>reg</sub> cell therapy can delay but not prevent tissue rejection<sup>191,217</sup>, suggesting the need to further enhance T<sub>reg</sub> cell-suppressive mechanisms. In an early test of this concept, A2-CAR T<sub>reg</sub> cells were genetically modified to constitutively express IL-10 (ref. 218), which is normally expressed at relatively low levels in T<sub>reg</sub> cells compared to IL-10-producing type 1 T<sub>reg</sub> cells<sup>219</sup>. A similar strategy could be used to introduce other beneficial molecules such as TGFβ<sup>188</sup>.

Removal of deleterious genes from therapeutic T<sub>reg</sub> cell products can also be achieved with gene editing. In oncology, PD1 ablation improves the efficacy of CAR T cells<sup>220,221</sup> and, given the negative impact of PD1 signalling on T<sub>reg</sub> cells<sup>82</sup>, adapting this approach could be beneficial. This strategy could also be used to enhance the function of allogeneic T<sub>reg</sub> cells to minimize their immunogenicity. For example, in work reported in a preprint, McCallion et al.<sup>222</sup> used a humanized mouse



model of skin transplantation to show that CD8<sup>+</sup> T cell-mediated killing of allogeneic T<sub>reg</sub> cells could be overcome by CRISPR–Cas9-mediated silencing of MHC. Moreover, expression of a non-polymorphic HLA-E-β2-microglobulin fusion protein further protected T<sub>reg</sub> cells lacking MHC expression from natural killer cell-mediated killing. Other strategies to evade natural killer cells, such as expression of HLA-E<sup>223–225</sup>, Siglec ligands<sup>226</sup> or CD47 (ref. 227), are also likely to have applications in T<sub>reg</sub> cells.

Overall, it is clear that, to fully maximize the potential of T<sub>reg</sub> cell therapies, gene editing should be employed. Fortunately, the extensive work on gene editing of conventional T cells can be leveraged for T<sub>reg</sub> cells, albeit for a different purpose.

## Depleting T<sub>reg</sub> cells to treat cancer

Cancer evades immunity by creating an immunosuppressive environment that promotes T<sub>reg</sub> cells. The prognostic value of T<sub>reg</sub> cell abundance in tumours varies depending on the type of cancer but, generally, a higher frequency of intratumoural T<sub>reg</sub> cells is associated with decreased overall survival (reviewed in ref. 228). Therefore, many cancer therapies aim to deplete T<sub>reg</sub> cells in order to invigorate the anticancer functions of other immune cells.

### Targeted T<sub>reg</sub> cell depletion

As discussed earlier, there have been many attempts to selectively expand T<sub>reg</sub> cells based on their high expression of CD25. Targeting CD25 has also been used to deplete T<sub>reg</sub> cells in cancer. Denileukin diftitox (ONTAK) is a human IL-2 protein fused to diphtheria toxin that was tested for many years; however, T<sub>reg</sub> cell depletion was transient and, in some cases, expansion of antigen-specific effector T cells was halted<sup>229</sup>. E7777 is a new, purer IL-2–diphtheria toxin fusion protein under investigation. A recent clinical trial treating patients with relapsed or refractory lymphoma showed an objective response in one-third of participants; however, half of patients experienced a serious adverse event<sup>230</sup>. A different approach tested RG6292, a non-blocking, CD25-depleting antibody that binds CD25 to trigger antibody-dependent cellular cytotoxicity of T<sub>reg</sub> cells but leaves the substrate-binding domain of CD25 open to receive IL-2 signalling on remaining effector T cells<sup>231</sup>. It exhibited preclinical efficacy without immune-related toxicities and a monotherapy clinical trial in patients with advanced solid tumours was recently concluded (NCT04158583).

Because all therapies targeting CD25 have a risk of off-target effects, several new approaches have been developed to more selectively target T<sub>reg</sub> cells. For example, AstraZeneca developed an antisense oligonucleotide targeting *FOXP3* (AZD8701) that is in clinical testing (NCT04504669). Preclinical modelling showed effective knockdown of *FOXP3* throughout the body, including the tumour, as well as reduced T<sub>reg</sub> cell-suppressive capacity and a parallel boost in CD8<sup>+</sup> T cell antitumour activity<sup>232</sup>. Preclinical models have also demonstrated the efficacy of reducing intratumoural T<sub>reg</sub> cells by targeting CCR8 (refs. 233,234), a strategy now in clinical testing by Shionogi as a combination therapy with the PD1 inhibitor pembrolizumab (NCT05101070). Interestingly, the controversial relevance of NRP1 in human T<sub>reg</sub> biology has recently been re-examined, with Chuckran et al.<sup>235</sup> finding its expression is prevalent in tumour-resident T<sub>reg</sub> cells, supporting the rationale for anti-NRP1 therapy (NCT03565445).

### Combating the suppressive microenvironment

Immunosuppression is a hallmark of cancer; reducing immunosuppressive cells and/or signals can re-invigorate anticancer immunity.

Cyclophosphamide, a cytotoxic alkylating agent used to treat malignancies, also selectively depletes T<sub>reg</sub> cells<sup>236</sup>. Mechanistically, T<sub>reg</sub> cells have less ATP than effector T cells and thus produce less glutathione, which detoxifies cyclophosphamide, making them more susceptible to this drug. Several clinical trials are testing CD39 and CD73 inhibitors in attempts to increase extracellular, pro-inflammatory ATP levels. One preclinical study showed that antibodies blocking CD39 and CD73 were effective in activating effector T cells and slowing tumour progression; however, there was no apparent impact on T<sub>reg</sub> cells<sup>58</sup>. Administration of oclumab, an anti-CD73 antibody, together with an anti-PDL1 antibody (durvalumab) also increased overall response rate and progression-free survival relative to those treated with durvalumab alone<sup>237</sup>.

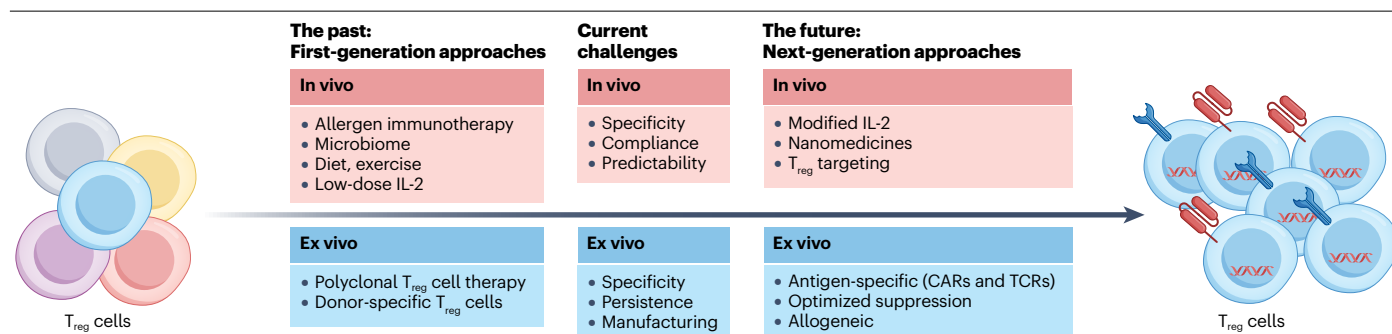
Tryptophan and kynurenine are metabolites that influence the balance of effector cells to T<sub>reg</sub> cells. Their relative abundance is regulated by the intracellular enzyme indoleamine 2,3-dioxygenase (IDO1), which converts tryptophan into kynurenine. The latter metabolite decreases effector T cell proliferation and survival and promotes pT<sub>reg</sub> cell differentiation. IDO1 is expressed in APCs and many tumour cells and has become an anticancer drug target. However, although there were high hopes for the IDO1 inhibitor epacadostat, it ultimately failed to have any effect in a phase III clinical trial<sup>238</sup>. Despite this disappointing result, which was possibly related to suboptimal trial design and lack of mechanistic understanding<sup>239</sup>, there are multiple new IDO1-targeting candidates in clinical trials (reviewed in ref. 240).

Galunisertib is a TGFβ type I receptor kinase small-molecule inhibitor that can reverse T<sub>reg</sub> cell suppression in vitro<sup>241</sup>. In preclinical models, it lowered T<sub>reg</sub> cell abundance and increased lymphoma-related survival<sup>242</sup>. In a phase II trial for patients with rectal cancer, galunisertib in combination with neoadjuvant chemoradiotherapy improved the complete response rate<sup>243</sup>. Interestingly, although the frequency of blood T<sub>reg</sub> cells increased with treatment, intratumoural T<sub>reg</sub> density and TGFβ signalling decreased in tumour biopsies over time<sup>243</sup>. Overall, many anticancer therapies are hypothesized to work, at least in part, via suppressing T<sub>reg</sub> cell function. Continued investigation of the impact of these drugs on T<sub>reg</sub> cells will provide mechanistic insights that could be leveraged for both pro-T<sub>reg</sub> and anti-T<sub>reg</sub> cell therapies.

### ICIs and T<sub>reg</sub> cells

Immune-checkpoint inhibitors (ICIs) are now a mainstay of cancer therapy, working to prevent effector T cell exhaustion and re-invigorate anticancer immunity. For example, inhibitors of the checkpoint proteins PD1 and CTLA4 block effector T cells from receiving inhibitory signals that would otherwise prevent them from killing cancer cells. The effects of these ICIs on T<sub>reg</sub> cells are just starting to be elucidated. As with effector T cells, PD1 signalling inhibits T<sub>reg</sub> cells, reducing their proliferation and suppressive effects<sup>244–246</sup>. Thus, an unintended consequence of PD1 blockade can be enhanced T<sub>reg</sub> cell function. A small fraction of patients treated with a PD1 ICI develop hyper-progressive disease associated with an increased frequency of proliferating T<sub>reg</sub> cells in the blood<sup>245</sup>. Furthermore, patients who expressed PD1 on over half of their T<sub>reg</sub> cells had poor survival following ICI treatment<sup>246</sup>. Of note, the ratio of tumour-resident PD1<sup>+</sup> CD8<sup>+</sup> T cells to PD1<sup>+</sup> T<sub>reg</sub> cells is predictive of clinical response to PD1 ICIs, with a higher ratio predicting favourable outcome<sup>246</sup>. Thus, in the future, identification of tumours with high PD1<sup>+</sup> T<sub>reg</sub> cells prior to treatment might enable personalized approaches to first deplete T<sub>reg</sub> cells before administering PD1 ICIs.

CTLA4 inhibitors are another major class of ICI in clinical use. As discussed above, T<sub>reg</sub> cells express constitutively high levels of CTLA4 so it is not surprising that anti-CTLA4 antibodies inhibit them<sup>247,248</sup>.



**Fig. 5 | Evolution of T<sub>reg</sub> therapies.** Over the last 10 years, regulatory T (T<sub>reg</sub>) cell-directed therapies have primarily focused on in vivo (red) or polyclonal adoptive cell therapy-based ex vivo approaches (blue) to enhance disease-relevant function. These first-generation approaches are consistently safe but there are significant current challenges such as a lack of antigen specificity and poor

control over the ultimate effects. The field is rapidly moving to next-generation approaches focused on more precise and specific T<sub>reg</sub> cell targeting using protein engineering and nanomedicines for in vivo targeting and gene engineering for optimal adoptive cell therapy approaches. CAR, chimaeric antigen receptor; TCR, T cell receptor.

In mice, the depletion of intratumoural T<sub>reg</sub> cells by CTLA4 ICIs required the presence of tumour macrophages expressing the IgG Fc receptor FcγRIV<sup>247</sup>. The human homologue of FcγRIV is FcγRIIIA and, in vitro, FcγRIIIA<sup>+</sup> monocytes mediate the antibody-dependent cell cytotoxicity of CTLA4 ICI-treated T<sub>reg</sub> cells<sup>248</sup>. Interestingly, the abundance of these monocytes is higher in tumours of CTLA4 ICI responders than in non-responders, suggesting that T<sub>reg</sub> cell depletion contributes to clinical benefit. However, results are overall inconsistent, leading to the conclusion that the effects of CTLA4 ICIs on T<sub>reg</sub> cells vary due to tumour type and time of sampling relative to ICI treatment<sup>248–250</sup>.

Many patients treated with ICIs experience immune-related adverse events (IRAEs). These events vary in severity and are essentially due to localized and, in some cases, antigen-specific inflammation<sup>251</sup>. Whether T<sub>reg</sub> cells are implicated in IRAEs is unclear. In a study of ICI-induced colitis in patients with melanoma, single-cell sequencing analysis of the colon paradoxically found increased frequencies of T<sub>reg</sub> cells in the patients with colitis compared with ICI-treated patients without colitis<sup>252</sup>. However, these T<sub>reg</sub> cells were skewed towards an inflammatory and potentially unstable phenotype, perhaps, as the authors suggest, in response to local inflammation<sup>252</sup>. Interestingly, the risk of IRAEs is increased by a history of autoimmune disease or use of a CTLA4 ICI<sup>253</sup>, suggesting that T<sub>reg</sub> cell depletion or destabilization (which would be stronger with a CTLA4 ICI) could tip the balance of tolerance in healthy tissues to become permissive of an inflammatory response. In accordance, IRAE incidence positively correlates with response rate and survival<sup>254</sup>, suggesting that a brief loss of tolerance might be required to allow anticancer immunity to function.

## Conclusions and future directions

T<sub>reg</sub> cells are undoubtedly a cornerstone of a healthy immune system; however, tracking their contribution to disease and harnessing their full therapeutic potential has remained somewhat elusive. Major limitations in tracking T<sub>reg</sub> cells as biomarkers have included the lack of FOXP3 specificity and challenges in quantifying antigen-specific cells. Tools to more accurately identify T<sub>reg</sub> cells, such as combining FOXP3 and HELIOS staining, measuring TSDR methylation, and gene signatures, can now be routinely applied to better discriminate between T<sub>reg</sub> and conventional T cells. In terms of specificity, AIM assays and a growing repertoire of multimers provide new ways to follow antigen-specific cells (both in blood and other tissues) so that changes in disease-relevant cells

can be more accurately quantified. Early use of such tools in allergy and autoimmunity clearly shows that changes in antigen-specific T<sub>reg</sub> cells are relevant for human disease<sup>74,77</sup> and malleable in response to therapy (Table 1).

In terms of therapeutic targeting to increase T<sub>reg</sub> cell activity, the past two decades have focused on in vivo modulation using relatively unspecific tools or non-antigen-specific adoptive cell therapy. These studies have hinted that it is possible to enhance tolerance and reduce reliance on non-specific immunosuppression. The field is now evolving to address challenges and to create more specific and effective approaches (Fig. 5). For adoptive T<sub>reg</sub> cell therapy, although few phase II trials powered to measure efficacy have yet to be completed, it is a significant advance that polyclonal and darT<sub>reg</sub> cells can be used to replace or reduce immunosuppressive drugs in the context of organ transplantation<sup>163,181</sup>. Even if T<sub>reg</sub> cell therapy does not induce long-term tolerance, the ability to reduce toxic immunosuppression would have a major impact on quality of life and morbidity. The potential to expand the application of polyclonal T<sub>reg</sub> cell therapy to a variety of inflammatory diseases is also a very exciting new direction (Box 1).

However, the most exciting potential lies in the evolution of methods to induce antigen-specific T<sub>reg</sub> cells either directly in vivo or through adoptive cell transfer. Nanomedicine-based approaches represent a precision approach to tolerance induction; one could envision targeting nanomedicines specifically to T<sub>reg</sub> cells, for example, through antibody-mediated targeting<sup>255</sup> or mRNA-mediated or microRNA-mediated control of T<sub>reg</sub> cell-specific expression<sup>256</sup>. These approaches have the potential to be significantly more potent than approaches such as AIT, yet still rely on the patient's own immune system. Delivery of engineered T<sub>reg</sub> cells by adoptive transfer offers an even more precise approach and we can foresee that, similarly to T cell therapy for cancer, cells that have been progressively more engineered will be tested over the next decade.

Tolerance is undoubtedly a balance and there is a significant opportunity to apply lessons learned from cancer to autoimmunity and transplantation and vice versa. Understanding the cellular mechanisms underlying the side effects of various ICIs has the potential to reveal significant insight into the biology of human T<sub>reg</sub> cells and hence pathways that can be harnessed for tolerance.

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## Author contributions

C.M.W. and M.K.L. conceived the article. All authors contributed to the research, writing and editing of the manuscript.

## Competing interests

M.K.L. is a science advisory board member for Anokion, advises for and holds shares in Integrated Nanotherapeutics, and is an inventor on patent applications related to A2-chimaeric antigen receptor regulatory T cells with licensed technology to Sangamo Therapeutics. C.M.W. and D.A.B. declare no competing interests.

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